(Original Signature of Member)

115TH CONGRESS 1ST SESSION



To amend the Higher Education Act of 1965 to provide for accreditation reform, to require institutions of higher education to publish information regarding student success, to provide for fiscal accountability, and to provide for school accountability for student loans.

#### IN THE HOUSE OF REPRESENTATIVES

Mr. DESANTIS introduced the following bill; which was referred to the Committee on \_\_\_\_\_

## A BILL

- To amend the Higher Education Act of 1965 to provide for accreditation reform, to require institutions of higher education to publish information regarding student success, to provide for fiscal accountability, and to provide for school accountability for student loans.
  - 1 Be it enacted by the Senate and House of Representa-
  - 2 tives of the United States of America in Congress assembled,

#### **3** SECTION 1. SHORT TITLE.

- 4 This Act may be cited as the "Higher Education Re-
- 5 form and Opportunity Act of 2017".

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### TITLE I—ACCREDITATION REFORM

#### 3 SEC. 101. ACCREDITATION REFORM.

4 (a) DEFINITION OF INSTITUTION OF HIGHER EDU5 CATION.—Section 102(a) of the Higher Education Act of
6 1965 (20 U.S.C. 1002(a)) is amended—

7 (1) by redesignating paragraphs (5) and (6) as
8 paragraphs (6) and (7), respectively;

9 (2) in paragraph (1), in the matter preceding 10 subparagraph (A), by striking "Subject to para-11 graphs (2) through (4)" and inserting "Subject to 12 paragraphs (2) through (5)";

#### 13 (3) in paragraph (1)—

14 (A) by redesignating subparagraphs (B)
15 and (C) as subparagraphs (C) and (D), respectively; and

17 (B) by inserting after subparagraph (A)18 the following:

"(B) if accredited by an authorized accreditation authority in a State that has an alternative accreditation agreement with the Secretary, as described in paragraph (5)—
"(i) an institution that provides post-

secondary education;

1	"(ii) a postsecondary apprenticeship
2	program; or
3	"(iii) a postsecondary education
4	course or program provided by an institu-
5	tion of postsecondary education, a non-
6	profit organization, or a for-profit organi-
7	zation or business;"; and
8	(4) by inserting after paragraph (4), the fol-
9	lowing:
10	"(5) STATE ALTERNATIVE ACCREDITATION.—
11	"(A) IN GENERAL.—Notwithstanding any
12	other provision of law, a State may establish an
13	alternative accreditation system for the purpose
14	of establishing institutions that provide postsec-
15	ondary education and postsecondary education
16	courses or programs as eligible for funding
17	under title IV if the State enters into an agree-
18	ment with the Secretary for the establishment
19	of the alternative accreditation system. Such in-
20	stitutions, courses, or programs may include—
21	"(i) institutions that provide postsec-
22	ondary education;
23	"(ii) postsecondary apprenticeship
24	programs;

1	"(iii) any other postsecondary edu-
2	cation course or program offered at an in-
3	stitution of postsecondary education, a
4	nonprofit organization, or a for-profit orga-
5	nization or business; and
6	"(iv) any of the entities described in
7	clauses (i) through (iii) that do not award
8	a postsecondary certification, credential, or
9	degree, provided that such entity provides
10	credit that will apply toward a postsec-
11	ondary certification, credential, or degree.
12	"(B) ALTERNATIVE ACCREDITATION
13	AGREEMENT.—The alternative accreditation
14	agreement described in subparagraph (A) shall
15	include the following:
16	"(i) The designation of 1 or more au-
17	thorized accrediting entities within the
18	State, such as the State Department of
19	Education, another State agency, an indus-
20	try-specific accrediting agency, or another
21	entity, and an explanation of the process
22	through which the State will select such
23	authorized accrediting entities.
24	"(ii) The standards or criteria that an
25	institution that provides postsecondary

1	education and a postsecondary education
2	course or program must meet in order to—
3	"(I) receive an initial accredita-
4	tion as part of the alternative accredi-
5	tation system; and
6	"(II) maintain such accredita-
7	tion.
8	"(iii) A description of the appeals
9	process through which an institution that
10	provides postsecondary education and a
11	postsecondary education course or program
12	may appeal to an authorized accrediting
13	entity if such institution, course, or pro-
14	gram is denied accreditation under the
15	State alternative accreditation system.
16	"(iv) Each authorized accrediting en-
17	tity's policy regarding the transfer of cred-
18	its between institutions that provide post-
19	secondary education and postsecondary
20	education courses or programs within the
21	State that are accredited as part of the al-
22	ternative accreditation system.
23	"(v) The Secretary's reporting re-
24	quirements for the State regarding the

1	State alternative accreditation system, in-
2	cluding—
3	"(I) the contents of reports that
4	must be submitted to the Secretary,
5	which may include information such
6	as—
7	"(aa) in the case of a post-
8	secondary education course or
9	program that is accredited
10	through the State alternative ac-
11	creditation system—
12	"(AA) the number and
13	percentage of students who
14	successfully complete each
15	such postsecondary edu-
16	cation course or program;
17	and
18	"(BB) the number and
19	percentage of students who
20	successfully obtain a post-
21	secondary certification, cre-
22	dential, or degree using
23	credit obtained from each
24	such postsecondary edu-

1	cation course or program;
2	and
3	"(bb) in the case of an insti-
4	tution that provides postsec-
5	ondary education that is accred-
6	ited through the State alternative
7	accreditation system—
8	"(AA) the number and
9	percentage of students who
10	successfully obtain a post-
11	secondary certification, cre-
12	dential, or degree from such
13	institution; and
14	"(BB) the number and
15	percentage of students who
16	do not successfully obtain a
17	postsecondary certification,
18	credential, or degree from
19	such institution but do ob-
20	tain credit from such insti-
21	tution toward a postsec-
22	ondary degree, credential, or
23	certification;

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1	"(II) the frequency with which
2	such reports must be submitted to the
3	Secretary; and
4	"(III) any requirements for third
5	party verification of information con-
6	tained in such reports.
7	"(vi) The State policy regarding pub-
8	lic accessibility to certain information re-
9	lating to institutions that provide postsec-
10	ondary education and postsecondary edu-
11	cation courses and programs accredited
12	under the State alternative accreditation
13	system, including—
14	"(I) the information described in
15	clause $(v)(I)$ ; and
16	"(II) information about the rates
17	of job placement for individuals that
18	have graduated from an institution or
19	completed a course or program that is
20	accredited under the State alternative
21	accreditation system, if available.
22	"(vii) An assurance by the State that
23	under the State alternative accreditation
24	system, only institutions that provide post-
25	secondary education and postsecondary

1	education courses or programs that provide
2	credits toward a postsecondary certifi-
3	cation, credential, or degree (as defined by
4	the State in accordance with clause (viii))
5	will be accredited.
6	"(viii) The State's definition of a
7	postsecondary certification, credential, or
8	degree, as such term applies to the require-
9	ment described in clause (vii).
10	"(ix) A description of the agreements
11	that the State will enter into with institu-
12	tions that provide postsecondary education
13	and postsecondary education courses or
14	programs that are accredited under the al-
15	ternative accreditation system to enable
16	such institutions, courses, or programs to
17	be eligible under a program authorized
18	under title IV, for participation in the di-
19	rect student loan program, and for the
20	origination of loans under part D of title
21	IV, and how such agreements will operate
22	in lieu of the agreements described in sec-
23	tions 487 and 454.
24	"(x) A description of how the State
25	will select institutions that provide postsec-

1	ondary education and postsecondary edu-
2	cation courses or programs that are ac-
3	credited under the alternative accreditation
4	system, in lieu of the selection process de-
5	scribed in section 453, for—
6	"(I) participation in the direct
7	student loan program under part D of
8	title IV; and
9	"(II) approval allowing such in-
10	stitution, program, or course to origi-
11	nate direct loans under part D of title
12	IV.
13	"(xi) A description of how the State
14	will administer title IV funds for institu-
15	tions that provide postsecondary education,
16	postsecondary apprenticeship programs,
17	and postsecondary education courses or
18	programs provided by an institution of
19	postsecondary education, a nonprofit orga-
20	nization, or a for-profit organization or
21	business that are accredited through the
22	alternative accreditation system.
23	"(C) DENIAL OF AGREEMENT.—If the Sec-
24	retary decides not to enter into an agreement
25	with a State for the establishment of an alter-

native accreditation system in the State pursu ant to this paragraph, the Secretary shall sub mit a list of the reasons for such decision to the
 State.

5 "(D) TIME LIMIT.—Each agreement the 6 Secretary enters into for the establishment of 7 an alternative accreditation system in a State 8 shall be for a period of 10 years.".

9 (b) TITLE IV ELIGIBILITY REQUIREMENTS.—Part G
10 of title IV of the Higher Education Act of 1965 (20 U.S.C.
11 1088 et seq.) is amended by adding at the end the fol12 lowing:

# 13 "SEC. 493E. STATE ACCREDITED INSTITUTIONS, PRO-14GRAMS, OR COURSES.

15 "Notwithstanding any other provision of law, an institution, program, or course that is eligible for funds 16 17 under this title in accordance with section 102(a)(1)(B)and meets the requirements of section 102(a)(5) shall not 18 19 be required to meet any other requirements of this title. 20 For purposes of this title, such an institution, program, 21 or course shall be deemed to be an eligible institution that 22 meets the requirements of section 487.".

1	TITLE II—TRANSPARENCY IN
2	<b>HIGHER EDUCATION</b>
3	SEC. 201. TIME FOR TRANSPARENCY IN HIGHER EDU-
4	CATION.
5	(a) IN GENERAL.—Title IV of the Higher Education
6	Act of 1965 (20 U.S.C. 1070 et seq.) is amended—
7	(1) in section $487(a)$ , by adding at the end the
8	following:
9	"(30) The institution will publish information
10	in compliance with section 493F."; and
11	(2) in part G, as amended by section 101, by
12	adding at the end the following:
13	"SEC. 493F. INSTITUTIONAL PUBLICATION OF INFORMA-
14	TION.
15	"(a) Publication of Information.—
16	"(1) IN GENERAL.—Each institution of higher
17	education participating in a program under this title
18	shall publish, on an annual basis and in a readily ac-
19	cessible format (including online and in an alter-
20	native format), the information described in para-
21	graphs $(2)$ and $(3)$ .
22	"(2) INFORMATION.—Each institution of higher
23	education described in paragraph (1) shall publish,
24	with respect to the institution as a whole and with
25	respect to each program of study offered by the in-

13

stitution, the following information for the most re-

2 cent fiscal year for which the information is available: 3 "(A) For each of the following, the per-4 centage and number of students enrolled at the 5 6 institution or in the program of study, as appli-7 cable, who receive the following: 8 "(i) Federal grant aid, including Fed-9 eral Pell Grants under subpart 1 of part A, Federal Supplemental Educational Op-10 11 portunity Grants under subpart 3 of part 12 A, or any other Federal postsecondary edu-13 cation grant aid or subsidy. 14 "(ii) Federal student loans, including 15 Federal Direct Stafford Loans, Federal 16 Direct Unsubsidized Stafford Loans, Fed-17 eral Direct PLUS Loans, and Federal Per-18 kins Loans. 19 "(iii) State grant aid. 20 "(iv) Institutional grants. 21 "(v) A student loan from a State. 22 "(vi) A student loan from another 23 source. 24 "(B) Student body enrollment status, in-

25 cluding as a—

1	"(i) first-time, full-time student;
2	"(ii) first-time, part-time student;
3	"(iii) non-first-time, full-time stu-
4	dent; and
5	"(iv) non-first-time, part-time stu-
6	dent.
7	"(C) An alumni report that includes the
8	following:
9	"(i) The percentage of students who
10	do not complete the program of study the
11	student initially started upon enrollment.
12	"(ii) The percentage of students who
13	transfer.
14	"(iii) The percentage of students who
15	complete the program of study the student
16	initially started upon enrollment.
17	"(iv) The average length of time for a
18	student to complete the program of study.
19	"(v) The percentage of students who
20	continue on to higher levels of education.
21	"(vi) The percentage of students who
22	are employed, disaggregated by program of
23	study.
24	"(vii) The number and percentage of
25	alumni contacted for such report.

1	"(viii) The response rate of alumni
2	contacted for such report.
3	"(3) PUBLICATION OF DEFAULT AND NON-
4	REPAYMENT RATES.—In addition to the information
5	described in paragraph (2), each institution of high-
6	er education described in paragraph (1) shall pub-
7	lish, with respect to the institution as a whole and
8	with respect to each program of study offered by the
9	institution, the following information for the most
10	recent fiscal year for which the information is avail-
11	able:
12	"(A) The average amount of total Federal
13	student loan debt accrued upon graduation.
14	"(B) The average amount of total Federal
15	student loan debt accrued by students who
16	leave the institution without having graduated.
17	"(C) Federal student loan default rate.
18	"(D) Federal student loan non-repayment
19	rate.
20	"(E) Default and non-repayment rate, in-
21	cluding as a—
22	"(i) first-time, full-time student;
23	"(ii) first-time, part-time student;
24	"(iii) non-first-time, full-time stu-
25	dent; and

1	"(iv) non-first-time, part-time stu-
2	dent.
3	"(F) Default and non-repayment rate, of—
4	"(i) students who complete a program
5	of study;
6	"(ii) students who transfer; and
7	"(iii) students who do not complete a
8	program of study.
9	"(b) Privacy.—
10	"(1) Compliance with Ferpa.—In carrying
11	out this section, an institution of higher education
12	and any personnel of the institution shall not share
13	any personally identifiable information and shall act
14	in accordance with section 444 of the General Edu-
15	cation Provisions Act (20 U.S.C. 1232g, commonly
16	known as the 'Family Educational Rights and Pri-
17	vacy Act of 1974').
18	"(2) Prohibition on use of information.—
19	Information published pursuant to this section shall
20	not be used—
21	"(A) by a Federal employee, agency, or of-
22	ficer, or an institution of higher education to
23	take action against an individual; and

"(B) in legal processes or admitted as evi dence in any judicial or administrative pro ceeding.

4 "(3) PENALTIES.—The Secretary shall establish
5 penalties for a violation of paragraph (1) or (2) that
6 includes both a monetary fine and up to 5 years in
7 prison.

8 "(4) AUDITS.—In carrying out this section, the 9 State in which the institution of higher education is 10 located shall contract with an independent third 11 party to conduct audits of the publication of infor-12 mation described in subsection (a)(1) to ensure qual-13 ity, validity, reliability, and compliance with all Fed-14 eral standards of data quality and individual privacy. 15 "(c) RULE OF CONSTRUCTION.—Nothing in this section shall be construed to authorize or permit the Sec-16 retary or any employee or contractor of the Department 17 18 to mandate, direct, or control the selection of practices or 19 curriculum by an institution of higher education.".

20 (b) GAO REPORT.—

(1) STUDY.—The Comptroller General of the
United States shall conduct a study that compiles all
the institutional publication of information pursuant
to section 493F of the Higher Education Act of
1965.

1 (2) REPORT.—Not later than October 1 of the 2 fourth fiscal year after the date of enactment of this 3 Act, the Comptroller General of the United States 4 shall submit a report containing the results of the 5 study under paragraph (1) to the appropriate com-6 mittees of Congress. TITLE III—FISCAL 7 ACCOUNTABILITY 8 9 SEC. 301. PHASING OUT LOAN FORGIVENESS. 10 The Higher Education Act of 1965 (20 U.S.C. 1001) 11 et seq.) is amended— 12 (1) in section 455— 13 (A) in subsection (d), by adding at the end 14 the following: 15 "(6) Elimination of loan forgiveness.— 16 Notwithstanding any other provision of this Act, 17 with respect to any loan made on or after 6 months 18 after the date of enactment of the Higher Education 19 Reform and Opportunity Act of 2017, the Secretary 20 may not repay or cancel any outstanding balance of 21 principal and interest due on the loan for the bor-22 rower of the loan pursuant to this subsection."; 23 (B) in subsection (e), by adding at the end

24 the following:

1	"(8) Elimination of loan forgiveness.—
2	Notwithstanding any other provision of this Act,
3	with respect to any loan made on or after 6 months
4	after the date of enactment of the Higher Education
5	Reform and Opportunity Act of 2017, the Secretary
6	may not repay or cancel any outstanding balance of
7	principal and interest due on the loan for the bor-
8	rower of the loan pursuant to this subsection."; and
9	(C) in subsection (m), by adding at the
10	end the following:
11	"(5) Elimination of loan forgiveness.—
12	Notwithstanding any other provision of this Act,
13	with respect to any loan made on or after 6 months
14	after the date of enactment of the Higher Education
15	Reform and Opportunity Act of 2017, the Secretary
16	may not cancel any outstanding balance of principal
17	and interest due on the loan for the borrower of the
18	loan pursuant to this subsection."; and
19	(2) in section 493C, by adding at the end the
20	following:
21	"(f) Elimination of Loan Forgiveness.—Not-
22	withstanding any other provision of this Act, with respect
23	to any loan made on or after 6 months after the date of
24	enactment of the Higher Education Reform and Oppor-

any outstanding balance of principal and interest due on
 the loan for the borrower of the loan pursuant to this sec tion.".

# 4 TITLE IV—SCHOOL ACCOUNT5 ABILITY FOR STUDENT 6 LOANS

7 SEC. 401. SCHOOL ACCOUNTABILITY FOR STUDENT LOANS.

8 Section 487 of the Higher Education Act of 1965 (20
9 U.S.C. 1094), as amended by section 201, is further
10 amended—

(1) in subsection (a), by adding at the end thefollowing:

13 "(31) The institution will pay a default rate
14 fine that is determined pursuant to subsection (k).";
15 and

16 (2) by adding at the end the following:

17 "(k) Default Rate Fine.—

18 "(1) IN GENERAL.—Each institution described
19 in paragraph (2) shall pay to the Secretary a default
20 rate fine in accordance with this subsection.

21 "(2) APPLICABLE INSTITUTIONS.—An institu22 tion shall pay a default rate fine under this sub23 section for a fiscal year based on the cohort default
24 rate on loans made, insured, or guaranteed under
25 this title for such fiscal year.

1	"(3) FINE.—
2	"(A) IN GENERAL.—Each institution de-
3	scribed in paragraph (2) shall pay a default
4	rate fine for a fiscal year that is equal to 10
5	percent of the applicable amount determined
6	under subparagraph (B) for such fiscal year.
7	"(B) Applicable amount.—The applica-
8	ble amount for a fiscal year with respect to an
9	institution shall be an amount equal to the dif-
10	ference between—
11	"(i) the amount of defaulted loans
12	made, insured, or guaranteed under this
13	title for such fiscal year; and
14	"(ii) the amount that is equal to the
15	product of the average rate of total unem-
16	ployment in the United States for such fis-
17	cal year, as determined by the Secretary of
18	Labor, and the amount described in clause
19	(i).
20	"(4) Credit for certain institutions.—
21	Each institution that is described in paragraph $(2)$
22	shall receive a $$400$ credit for the fiscal year for
23	each graduate of the institution during such fiscal
24	year who received a Federal Pell Grant while en-
25	rolled at the institution.

"(5) FLEXIBILITY IN COUNSEL AND ADVICE.— 1 2 Notwithstanding any other provision of the Act, the 3 Secretary shall grant institutions of higher education flexibility under this Act to counsel and advise stu-4 dents on Federal financial aid, including granting 5 flexibility for institutions to award less than the 6 7 maximum amount of Federal student aid for which an individual is eligible if the cost of tuition, room, 8 9 and board at the institution is less than such max-10 imum amount.".